## BEFORE THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION OF THE STATE OF MONTANA

IN THE MATTER OF THE APPLICATION

FOR BENEFICIAL WATER USE PERMIT

NO. 39429-s41D BY FLYING CLOUD

FINAL ORDER

RANCH, INC.

\* \* \* \* \* \* \* \* \*

The instant objections are controlled by a series of orders entitled by In re Brown, Dept. Order, 4/83. We do not suppose that the legislature intended that hearings embracing the reception of evidence be held where there is no factual dispute. Moreover, to deal with similarly situated applicants in dissimilar ways would be arbitrary and capricious, MCA 2-4-704(2)(f), unless there be a reasonable basis for differing treatment. Here we found no such basis, and as a matter of law, the instant objections state no cognizable claim. See generally, Intermountain Telephone & Power Co. v. Mid-Rivers Telephone, Inc., \_\_\_\_ Mont. \_\_\_. 39 St. Rep. 2226(1982), Adams v. Califano, 552 F. 2d 1 (1st Cir. 1977); Sampson v. Califano, 551 F. 2d 881 (1st Cir. 1977); Ruiz-Olan v. Secretary, Dept. of Health, Education and Welfare, 511 F. 2d 1056 (1st Cir. 1975), Cooper v. NTSD, 546 F. 2d 870 (10th Cir. 1976), Michigan Wisconsin Pipe Line Co. v. FPC, 520 F. 2d 84 (D.C. Cir. 1975), NLRB v. J.C. Penney Co., 559 F. 2d 373 (5th Cir. 1977), Indiana Harbor Belt RR. Co. v. General Am. Transportation Corp., 577 F. 2d 394 (7th Cir. 1978), Hilt Truck Line, Inc. v. United States, 548 F. 2d 214 (7th Cir. 1977) NRLB v. West Sand & Gravel Co., 612 F. 2d 1326 (6th Cir. 1979).

Montana Power Company also argues that such former dispositions can at most only be dispositive on the issues of "unappropriated water" and "adverse effect to prior appropriators." See MCA 85-2-311. Montana Power Company is correct. Beneficial use and adequacy of the diversion means are "site specific" to each Applicant. However, the instant objections do not appear to embrace these latter issues, nor do they "state facts" tending to show the absence of the same. See MCA 85-2-308(2).

More basically, we do not understand that an objector has any vested interest in such determinations if in fact and law there is no adverse effect to the water rights that are the focus on his claim. See generally, Carlson v. Helena, 39 Mont. 82, 102 P. 39(1909), Holmstrom Land Co. v. Meagher County Newlan Creek Water Dist., 36 St. Rep. 1403, 605 P. 2d 1060(1979), Horse Creek Conservation Dist. v. Lincoln Land Co., 54 Wyo. 320, 92 P. 2d 572(1939), Affolter v. Rough and Ready Irrigating Ditch Co., 60 Colo. 519, 154 P. 738(1916). This application states a purpose within the range of use that are ordinarily to be regarded as beneficial MCA 85-2-102(2), and whatever the measure of appropriation state on the permit, this Permittee may use no more water than is needed at any particular time. See Tucker v. Missoula Light & Water Co., 77 Mont. 91, 250 P. 11(1926) See also Quigley v. McIntosh, 110 Mont. 495, 102 P. 2d 1067(1940). While we appreciate Montana Power Company's invitation to perform as a private attorney general in these proceedings, we think that it is not too much to ask for some colorable claim. Particularly is this so when by our own procedures Department personnel inspect each application for devotion to the statutory criteria, and do not file an objection on their own behalf, see MCA 85-2-310(2), and where there are no other persons claiming a hearing as of right. Mistakes may be made, but even if they are not corrected at the certificate stage, MCA 85-2-315, they form no lasting prejudice.

Wherefore, Application for Beneficial Water Use Permit No. 39429-s41D is hereby granted to Flying Cloud Ranch, Inc. to appropriate .5 cfs up to 183 acre-feet per year for new irrigation of 23 acres more or less comprised of 1/2 acre in the SE1/4 of Section 2, 20 acres in the SW1/4 of Section 1, 1 acre in the NE1/4 of Section 11, and 1.5 acres in the NW1/4 of Section 12, all in Township 2 South, Range 12 West, in Beaverhead County. The source of supply shall be Brandywine Creek, the waters thereof to be diverted at a point in the NW1/4 NW1/4 NW1/4 of Section 12, Township 2 South, Range 12 West, all in Beaverhead County. In no event shall the waters provided for herein be diverted prior to May 1 of any given year nor subsequent to November 1 of any given year. The priority date for this Permit shall be January 7, 1982, at 10:41 a.m.

This Permit is subject to the following express conditions, limitations, and restrictions.

A. Any rights evidenced herein are subject to all prior and existing rights, and to any final determination of such rights as provided by Montana law. Nothing herein shall be construed to authorize the Permittee to divert water to the detriment of any

senior appropriator.

- The Permittee shall in no event cause to be withdrawn more water from the source of supply than that quantity reasonably required for the purposes provided for herein.
- Nothing herein shall be construed to affect or reduce the Permittee's liability for damages which may be caused by the exercise of this Permit.

## NOTICE

The Department's Final Order may be appealed in accordance with the Montana Administrative Procedures Act by filing a petition in the appropriate court within thirty (30) days after service of the Final Order.

day of April, 1984

Gary Fritz, Admi

Department of Natural Resources

and Conservation

32 S. Ewing, Helena, MT 59620

(406) 444-6605

Matt Williams, Hearing Examiner Department of Natural Resources

and Conservation 32 S. Ewing, Helena, MT 59620

(406) 444-6704

## AFFIDAVIT OF SERVICE FINAL ORDER

STATE OF MONTANA	) ss.
County of Lewis & Clark	•
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Resources and Conservate says that on April 2	employee of the Montana Department of Natural ion, being duly sworn on oath, deposes and 1984, she deposited in the United mail, an order by the Department
on the Application by I	LYING CLOUD RANCH, INC., Application No.

Flying Cloud Ranch, 3841 1st Ave. So, Seattle, Wash. 98124

39429-s4lD, for an Application for Beneficial Water Use Permit,

- Bureau of Reclamation, P.O. Box 2553, Billings, MT 59103
- US Dept. of Interior, P.O. box 1538, Billings, MT 59103
- Montana Power Co., 40 East Broadway, Butte, MT 59701

addressed to each of the following persons or agencies:

- K. Paul Stahl, Attorney, 301 First National Bank Bldg., P.O. Box 1715, Helena, MT 59624 Land deliver
- T.J. Reynolds, Helena Field Office (inter-departmental mail)
- 7. Gary Fritz, Administrator, Water Resources (hand deliver)

DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION by Hanned Ilser

STATE OF MONTANA

AME OF MONTEANA

) ss.

County of Lewis & Clark )

on this 34th day of Ceptel, 1984, before me, a Notary Public in and for said state, personally appeared Donna Elser, known to me to be the Hearings Recorder of the Department that executed this instrument or the persons who executed the instrument on behalf of said Department, and acknowledged to me that such Department executed the same.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my official seal, the day and year in this certificate first above

written.

Notary Public for the State of Montana Residing at Helena Montana My Commission expires 1.21-1987

## BEFORE THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION OF THE STATE OF MONTANA

IN THE MATTER OF THE APPLICATION )
FOR BENEFICIAL WATER USE PERMIT ) ORDER
NO. 39429 and 39430 FLYING CLOUD )
RANCH )

The objections filed with the Department of Natural Resources and Conservation to the above-named application by the Montana Power Company and the Bureau of Reclamation are identical in language to a number of objections previously filed by these entities with respect to similar applications. These objections all claim generally that there is a lack of unappropriated water available for the applicants' purposes, and that diversions made pursuant to these applicants' plans would reult in adverse affect to the water rights claimed by these entities. See MCA 85-2-311(1) and (2)(1981).

No claim is made either expressly or by implication in the present objections that the Applicant's proposed use is not a beneficial one, or that the Applicant's proposed means of diversion are not adequate for his purposes. See MCA 85-2-311(3) and (4). Nor has the Department in its own behalf indicated any concerns for the existence of these statutory criteria for a new water use permit. See generally MCA 85-2-310(2) (1981).

Commencing with the Proposal for Decision In re Brown, and continuing through a number of applications where the Bureau of Reclamation and Montana Power Company presented evidence at hearings held pursuant thereto, this Hearings Examiner has concluded that the scope and extent of these entities' rights to the use of the water resource as indicated by the evidence therein did not warrant denial of the respective applications for new water use permits. Since the instant objections allege similar matters to those involved in prior hearings, hearings on the factual issues suggested by the present controversy threaten a waste of time and undue time and expense to the parties involved. See generally, MCA 2-4-611(3) (1981); MCA 85-2-309 (1982).

WHEREFORE, the Montana Power Company and the Bureau of Reclamation are hereby directed to show cause why their objections should not be stricken and the instant application approved according to the terms thereof. Said objectors shall file with the Department no later than August 9, 1982, affidavits and/or other documentation demonstrating that the present Applicant is not similarly situated with respect to prior applicants for which permits have been proposed over these Objectors' objections; and/or offers of proof as to matters not presented in prior hearings, which matters compel different results herein; and/or argument that the proposed dispositions in such prior matters were afflicted by error of law or were otherwise improper; and/or any other matter that demonstrates

that the present objections state a valid basis for denial or modification of the instant application.

DONE this 26 day of July, 1982.

Matthey Williams, Hearing Examiner Department of Natural Resources

and Conservation

32 S. Ewing, Helena, MT 59620 (406) 449 - 3962

STATE OF MONTANA

SS.

County of Lewis and Clark )

Resources and Conservation, being duly sworn on oath, deposes and says: That pursuant to the requirements of Section 85-2-309, MCA, on July 26, 1982, he deposited in the United States mail, "certified mail", an Order by the Department on the application by Flying Cloud Ranch, Application No. 39429-30, for a Permit to Appropriate Water, addressed to each of the following persons or agencies:

- Flying Cloud Ranch, 3841 1st Ave. South, Seattle, WA 98124
- Montana Power Company, 40 East Broadway, Butte, MT 59701
- 3. K. Paul Stahl, Attorney, Box 1715, Helena, MT 59624
- 4. U. S. Bureau of Reclamation, Box 2553, Billings, MT 59103
- 5. Helena Water Rights Field Office, (inter-department mail)
- 6. Matt Williams, Hearing Examiner, DNRC, Helena, (hand deliver)

DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION

by Bull of July June

County of Lewis & Clark

On this 26thday of July 19 82 before me, a Notary Public in and for said State, personally appeared Beverly J. Jones known to me to be the Hearing Recorer of the Department that executed this instrument or the persons who executed the instrument on behalf of said Department, and acknowledged to me that such Department executed the same.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my official seal, the day and year in this certificate first above written.

Notary Public for the State of Montana

Residing at Helence
My Commission Expires 1-21-1984